

A Study on Reconciliation of Post-War Peacebuilding in Sri Lanka.

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Abstract

Since the end of war in Sri Lanka in 2009, the landscape of the reconciliation process has come under critical debate. In response, the Sri Lankan government efforts in reconciliation and all other types of efforts are seemingly on increase for achieving peace. In this light, the paper critically examines both practice and theoretical development of how 'justice' in the reconciliation can impact on 'positive peace' as a greater peacebuilding effort evident to be useful in post-war Sri Lanka. It is debated how reconciliation experienced at all societal layers have considered justice as a prerequisite for successful outcomes. Therefore, given the empirical evidence, the paper has prioritized how social justice, removal of cultural barriers and consideration on a wider scope of human rights, regarded in justice become a core contributory factor of Sri Lanka's reconciliation. And these attempts leads for structural changes using of different peacebuilding approaches i.e., national and grassroots. However, in Sri Lanka reconciliation has experienced a number of vital challenges. These challenges are the complex nature of the process, broken consensus on justice among people, politicized decision-making, policy gaps and many more. While investigating important empirical findings about the reconciliation process in Sri Lanka, the paper critically examines the use of different reconciliation approaches and how far "justice" has been criticized within the implementation. The study has utilized content analysis and a descriptive narrative to examine the research problem. The discussion arrives at a conclusion of using of both national and grassroots peacebuilding approaches and serious emphasis on justice would let reconciliation to be closer in achieving positive peace. The discussion also reveals the complexities of such achievements unless addressed on conditions i.e., lack of economic reconstruction, social and emotional competencies, trust, healing and forgiveness.

Key Words: Reconciliation, Justice, Peacebuilding, Positive Peace, Sri Lanka

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Introduction

Reconciliation has the capacity to focus on a range of themes, mechanisms and practices that combine to form the thread of the national reconciliation process (Gibson, 2004; Lederach, 1997). In particular, countries which have experienced civil wars and ethnic strife have experienced reconciliation as a process that was particularly challenging. This paper sheds light on how with respect to the reconciliation process in Sri Lanka; 'justice' as a prerequisite for the reconciliation process hindered the attempt to achieve positive peace¹. In addition, how justice was less applied and monitored when implementing different reconciliation efforts in Sri Lanka. Justice poses itself as one of the most complex and multifaceted areas not only in terms of normative implication but also as a pragmatic concern for actual peace, thereby contributing to existing literature as well as easing further academic efforts at understanding the dynamics of justice in the reconciliation process in Sri Lanka, the paper expands this discussion.

This paper however, therein lies the paradox of any reconciliation process, which is deciphering at an early stage which approach is most suitable and be most compensating towards achieving justice until a form of positive peace. The three prominent terminologies i.e., justice, positive peace and reconciliation are often linked to the natural reconciliation process as either means, or as an end result, according to the authors' argument. The reconciliation process composes of a multitude of models and possesses a multitude of conceptual uses claiming to depart from the ideal model for establishing a single model. When opening scholarly overviews about Sri Lanka's reconciliation process during and aftermath of war, the reconciliation process seems to have been detached from the mainstreamed political process and remained unregulated in the country (Uyangoda, 2013). Much of the cause for the failure of the reconciliation process in Sri Lanka was due to politically motivated-ethnic disagreements, prolonged issues relating to ethnic solitudes at a national level, and wide social and economic inequalities (Perera, 2012). In addition to this, there were numerous disagreements regarding democratic legitimization of political and civil institutions, despite the lack of contribution towards a long standing solution. Based on such empirical experiences local and international scholars have offered far-reaching interpretations to the

reconciliation process in the countryⁱⁱ. They consider reconciliation as a complex process and perceive it as a challenge due to its incompatibility with unplanned policies.

The paper sheds light on a critical debate on how reconciling justice becomes an essential matter, and when justice is accomplished as a pre-requisite to many focuses the problematic issues in peacebuilding are eliminated. This paper broadens its scope by considering various arguments related to the national (state) and grassroots peacebuilding approaches for implementing justice in the reconciliation process in Sri Lanka. It is impossible to comprehend the rate of success of an actual reconciliation process without reviewing the broader issues at hand and examining them for possible outcomes; which this paper will not focus on. However, the paper opens a critical debate of understanding how the reconciliation process in Sri Lanka particularly after the war in 2009 has contributed towards justice enabling positive peace. In this overall examination, the paper examines post-war Sri Lanka essentially to find reconciliation as a fundamental mechanism. However, academic debates have criticized Sri Lanka for being less effective in considering justice in the form of transnational justice (Hogland and Orjuela, 2013). These scholars further argue, that justice should not only be considered within the field of Transitional Justice (TJ) but also as justice in other forms of living such as the ability to engage in economic, social and political spheres; also at community and national levels. In this regard, the following section of this paper poses an important premise for an epistemological and ontological examination of Sri Lanka's reconciliation process in a multidimensional aspect. The examination is about the deep rooted causes of justice which achievable through peacebuilding. Hence, this discussion provides a unique analysis to the answer on theoretical debates and unsolved questions related to issues in the reconciliation process of Sri Lanka.

Research Problem

The problem in Sri Lanka is emerged within the basic agreement about reconciliation; its process and implementation are being challenged for lasting peace (terminologically called as positive peace). In Sri Lanka, on the one hand, reconciliation is viewed as a social process which aims co-existence of ethnic groups and willingness to accept a common future. On the other hand, reconciliation is a government attempt for

transforming institutional and constitutional means for a greater status-quo. However, such attempts seek how people-to-people approach can impact over ethnic and religious harmony, responsible for plurilingualism, social justice in the societal levels have been clearly problematic. The authors view this as a critical issue related to both reconciliation attempts and its main prerequisite known as the justice aspect also Sri Lanka's less willingness for mutual acceptance on national and grassroots peace approaches over a period. With this explanation, the reconciliation process can be questioned with reference to its overall nature, process and implementation. The problem occurs not only in the above areas and its complex scope and remedial actions for peacebuilding, and in the authors view on the need of structural changes not as an end goal but as a mean for achieving relatively effective peace in the society.

Justice, Positive Peace and Reconciliation

Reconciliation as one of the most complex and unique mechanisms in peacebuilding, therefore, naturally acquires various definitions such as building of broken relationships (Tutu, 2007), and re-establishing harmony of a society in a reciprocal manner (Fisher, 2001). The psychological aspect of reconciliation can be to: replace negative attitudes (Kriesberg, 2014) and the moral approach would be to recognize the injustice done, by deciding the healing process (Montiville, 1993). However, according to widely available definitions; reconciliation is equal to the healing process, which encompasses the terms closure, meaning the prevention of further hostilities and also the term healing, meaning rehabilitating individuals affected by the war (Galtung, 1996). Also, reconciliation can be considered in two perspectives-one as a process and the other as an outcome. The outcomes are physical, psychological and attitudinal in scope (Van der Merwe 1999; Hirsch, Mackenzie and Sessay 2012). For example, South Africa's reconciliation has clear constitutional and judicial outcomes; furthermore, it has held various processes related to transnational justice, forgiveness through collective and individual amnesty, healing and truth-telling (Tutu, 2007). Reconciliation in Nepal similar to the South African national reconciliation process, established a Truth and Reconciliation Commission (TRC) and various state level formations to recognize war

victims. However in Nepal, the TRC has functioned without compensatory obligations (Adhikari and Hansen, 2013). These pragmatic experiences show how reconciliation as a functional mechanism for healing and truth-seeking establishes differently in post-war societies. Sri Lanka's national reconciliation process, according to the proposed and National Policy on Reconciliation consists of six (06) vital aspects i.e., equity, human rights, inclusivity and diversity, justice and rule of law, ownership, and clear and constant communication (2017).

World literature shows justice in reconciliation, addresses the wrong-doing or responds to the wrong-doing (Schreiter, 2004). Also how accomplishing justice during a reconciliation process includes punitive justice; meaning the moral responsibility of wrong-doing; moreover the widely accepted transitional justice focuses on retributive justice and restorative justice meaning that the perpetrators of the act of wrongdoing are proportionately punished and perpetrators are forced to take responsibility for repairing the harm they have causedⁱⁱⁱ. As per the point of view of social justice, reconciliation constitutes a just (justifiable) outcome. Literature on this is best explained through TJ. Antonio Cassese argues that reconciliation is essential to meeting with national justice processes that adhere to a) collective amnesia and b) general amnesia with regards to perpetrators (1998). He argues how the judiciary process can support reconciliation by accepting and promoting true forgiveness for wrong doing. Also, justice serves as a multi-faceted form for healing processes. In fact, justice in liberal and economic perspective inclines a critical perspective in modern debates, thus associating a boarder social and economic development. This challenges the old school notion of liberal justice by establishing liberal democracies and market economies (Adhikari and Hansen, 2013).

These essential components are explained well in the 'continuum of peace' theoretically distinguished by John Galtung's writing titled *Violence, Peace and Peace Research* (1969). He has profoundly conceptualized how the aspect of 'negative peace' is separate from the aspect of 'positive peace' and how well justice concerns will be prevailed over violence. Further he explains positive peace as a prerequisite for

sustainable peace in peacebuilding. The structural developments in peace attainment contain numerous establishments such as relief, rehabilitation and reconciliation (Richmond and Tellidis, 2012). Galtung's model (1969) comes closest to conflict analysis and conflict transformation synthesis. It recognizes the meaning of conflict in a broader perspective by understanding the conflict in a more specific context. His arguments re-examined by two prominent scholars in the field of conflict resolution, named Edward Azar (cited in Ramsbotham, 2005) and John Burton (1984) reinforced constructive conflict handling through structural and cultural approaches in conflict transformation. These pragmatic applications tend to investigate how far attitudes, contradictions and behaviors are functioning over a conflict and conflict resolution. More specific to the main concern of this paper, is the term justice, as reconciliation during post-war peacebuilding is immersed in cultural and a social condition in which exploitation is minimized and neither overt violence nor the phenomenon of underlying structural violence could be evident. Peace developments thus emerge in positive upon negative peace means. In other words explanation related to the positive aspect clearly endorsed justice by considering that; establishment of social justice, removal of cultural barriers, self-realization which means much personal choice, meeting basic human needs (rights), economic and social wellbeing and environmental balance are attained. This elaboration restates justice as a clear prerequisite for positive peace in which reconciliation plays a vital role in peacebuilding.

Sri Lanka's Reconciliation Process

Sri Lanka's reconciliation process requires an analysis with a strong understanding of the entire destruction caused by the civil war and the circumstances that caused the civil war to extend for proximately thirty years. The number of direct and indirect war affected casualties, deaths, property loss, remaining refugees, ex-LTTE combatants and overall psychological and economic loss become an important aspect for critical examination. These aspects either directly or indirectly cause injustice in society. According to statistics released by the Government Census and Statistics Department (2012) an estimate of 6858 people died between January and May 2009, the first five

months of 2009. A peak in the number of casualties in Sri Lanka appears in 2009 according to the Uppsala Conflict Data Program. According to the United Nations Humanitarian Co-ordination Office the total number of deaths amount to 80,000-100,000 people during the years spanning from 1983-2009 (United Nations, 2012). During the same period thousands were internally displaced. The economic consequences as stated by Saman Kelagama (1999) show how war had caused the country to incur an “enormous economic cost” in terms of investment and production cost, not to mention, the psychological damage caused by the war which is incalculable (cited in Rotberg, 1999).

However, considering Sri Lanka’s post-war recoveries, significant achievements have been made on economic, social and political terms. Those rehabilitation and reintegration programs during the years between 2009 and 2011 became significant in the process of peacebuilding. The programs related to reintegration showed different national peace approaches used in the country. These rehabilitation programs have focused on victims of war, captured combatants and the perpetrators belonging to the Liberation Tigers of Tamil Elam (referred to as LTTE hereafter) during Elam war III and Elam war IV. In these programs, the total number of rehabilitees amounted to 12,167 by the year 2013 and those who have been reintegrated total to 11,002 (The Bureau of the Commissioner General of Rehabilitation, Sri Lanka, 2014). In addition to this, the total number of resettlements of conflict induced communities from the Northern and Eastern provinces have been totaled as 232,828 families and 796,342 persons by the end of May 2015 (Ministry of Resettlement, 2015).

While these reconciliation programs have produced a significant number of rehabilitees and resettlements, in 2011 the Lessons Learnt and Reconciliation Commission (referred to as LLRC hereafter) had recommended a legal and political solution for lasting peace. In order to implement these decisions, the government had formed a National Action Plan (NAP) in 2012 to undertake the assignment. Also the drafted National Policy on Reconciliation in 2012 had proposed a multi-ethnic, multi-party and home-grown solution. In addition to this, Sri Lanka’s National Policy Framework for Social

Integration has been aimed at ethnic co-existence and needful co-relational social engagements between three (03) main ethnic groups in the island^{iv}. More importantly the Paranagama Commission established in August 2013 and The Paranagama Report^v produced in 2015, claimed for an independent judiciary inquiry process for war crimes. This Commission reinstated the LLRC concerns on state actions for crime and missing persons' issues, and the government to establish a special commission titled Presidential Commission to Investigate into Complaints Regarding Missing Persons. Moreover, the state institutional and policy establishments since 2015 are multiple to address the question left delayed on reconciliation. Among some of the vital institutional establishments i.e., Office for National Unity and Reconciliation (ONUR) in 2016 and draft National Policy on Reconciliation, and ministerial portfolios such as, Ministry of National Integration and Reconciliation, and the Ministry of National Coexistence Dialogue and National Languages. The Secretariat for Coordinating Reconciliation Mechanism attached to the Prime Minister's Office took over monitoring the Office of Missing Persons, Truth, Justice, Reconciliation and Non-Recurrence Commission, Judicial Mechanism and Office of Reparations.

However, the provocative national reconciliation in Sri Lanka has largely concentrated on contracted institutional realizations, political (re)formation related to ethnic harmony and territorial-based devolution of power. These mechanisms and institutional forms are taking a prolonged time for finding remedial measures on crucial issues such as land re-settlements, offering basic needs to the those affected by war, and issues on larger social and economic needs; thus leaving an unsolved problem in the country. Critics show many reconciliation attempts as mere political promise rather than a deliberate peacebuilding attempt^{vi}. Also, heavy critics over certain major changes concentrated after the war were about economic reconstruction and establishing infrastructural necessities and few market goals in the Northern and Eastern Provinces of Sri Lanka.

Given the emphasis on the critical question of reconciliation, most issues at a community level seem to have not been effective for the healing of victims' grievances

and granting necessary human needs for re-establishing their lives. The economic deprivation and low market place opportunities, truth-telling and healing within liberal and social perspectives remain areas that have been considered the least. The anthropological study held by Jayawickreme et.al (2012) stressed that the actual psychological well-being of individuals who have been traumatized during the war has not been tackled (2012:130-135). Not only the psychological concerns but also the economic deprivation in the North and East are wide-spread issues that continue to challenge the reconciliation process (Kelagama, 2013). These fundamental aspects of reconciliation therefore become important for scrutiny. The prevailing experiences bring an empathetic inception for investigating further on the issues at grassroots levels. In fact evidence least prioritized, yet are vital aspects of reconciliation over the last seven years, have elevated the trapped nature of the reconciliation process adding multiple angles to the justice scope. It is further apparent when reviewing economic and socio-political debates in local literature. The national level economic development programs known as the development of the East *Neganahira Navodaya* (Reawakening East) and development of the North, *Uthuru Wasanthaya* (Northern Spring) in the 180-days plan during 2010-2011 resulted in some major infrastructural developments within the war affected areas (Kelegama and Abayasekera, 2012). The liberalists have showed how the post-war rapid economic growth island-wide, improved Gross Domestic Production (GDP) by increasing it from a 3.5% in 2009 to a 7.3% in 2013. However, despite the improvement of the economy, unemployment still remained high in the North and East (Central Bank of Sri Lanka, 2013; Kelegama, 2013). Added to these criticisms, the current political regime has looked for a strategic economic direction for poverty elimination in some of the economically parallelized districts such as Mannar, Mullaitiuv, and Kilinochchi which were the districts worst affected by the war. Arguments portray how the economic factor was one of the core contributory factors; yet how it failed in supporting a sustainable form of peace and failed to aid in post-war recoveries. However, as to scholarly arguments the only significant outcome too was the economic factor that has overlooked sustainable economic development as a foremost establishment to many conflict grievances (Uyangoda, 2013).

Relevance to the emphasis on de-militarization and re-integrating of communities directly combat in the war there have also not been successful attempts for the last six years. Rajasinham-Senanayake used the phrase “mission and mandate creep” to highlight the continuous military presence in the war torn areas (2011:11). Also, according to Høglund and Orjuela (2013) those grievances of minorities have not been dealt with, hence there is no transition from a militarized society to a non-militarized society (2013:307). The LTTE combatants who surrendered and were recorded as 11, 644 individuals in 2009, have been reintegrated to their native societies. Yet, a number of local researches which examined the DDR^{vii} processes have arrived to a grounded conclusion on the unsuccessful and challenging nature of the DDR process and how these repercussions deeply cause issues to actual peace realizations. These arguments show how community development and capacity building of victims and former LTTE combatants have become problematic for individuals in societal transformation aiming for better integration. Also how alterations can be made for the future, on the former LTTE combatants not yet well thought out.

The problem in Sri Lanka emerges within the basic agreement on how difficult issues on justice relevant to the reconciliation process, contribute less toward structural changes aimed at positive peace. If structural changes mean establishment of a wide variety of social justice, removal of cultural barriers, and meeting with human rights, the question in Sri Lanka about successful reconciliation remains highly unattained. These critical issues lead the country to a trapped position as argued by authors. The trap covers with insufficient distribution of social and economic resources, un-attended single issues related to war crimes, missing persons, initiation of truth-telling and healing processes, and aspects related to reparation and transitional justice. Further, the trap will be more stiffed due to poor policy directions. The problem has become worse when reconciliation i.e., national and grassroots as a whole contributes less towards generating a common consensus over a type of Sri Lankan reconciliation process. These issues thus pertaining to people’s levels (victimizer and victim both inclusively) and in the community level widen the problem. In addition, the dual model of Sri Lanka’s reconciliation i.e., a social process which aims at co-existence between ethnic groups

and the willingness to accept a common future, and reconciliation as an attempt made by the government for transforming institutional and constitutional means for a greater status-quo, is adding multiple means to the local debates. However, such attempts attempt to portray how a people-to-people approach can impact ethnic and religious harmony, responsible for plurilingualism, social harmony, equal rights and equity in greater choices at a societal level become unclear. These aspects cover a large scope of social injustice. The pertaining unequal choices and limited resources for achieving adequate justice at an individual and societal level hinder positive peace. Else the number of policy formulation, institutional establishments and related all national consultation processes are less collective for better distribution of resources and implementing decisions through skillful workforce in the line of national aims.

The Critical Question on Justice Pertains

Among some of the vital scholarly discussions about the usefulness of establishing liberal peace and ethnic and social integration shows, how economic development mitigates societal harm. This was the foremost consideration since the end of the war in Sri Lanka thus hiding the trapped outlook of the reconciliation process. Authors such as Sanmugaratnam and Stokke (2008) in their study explain the government's readiness for immediate actions over rehabilitation and resettlement of war victims have never been contributory toward a successful economic development of the Northern and Eastern (99-102). Not only the economic issues but also problems within displacement, psychological trauma and psychological wellbeing of those in the war affected regions since 1980, with the emergence of direct military confrontation have destroyed the wellbeing of the civil society over many decades. These scholarly debates claimed the importance of the social psychological impact of the war to be healed, rebuilding of physical infrastructural damage, targeted mental health services, and ramifications as key factors of a reconciliation process in Sri Lanka. Also national policy literature have identified prominent characteristics specific to the scope and interest of unique reconciliation processes and the question on how reconciliation is context specific, challenging and dynamic. Added to many criticisms, the Final Full Report of the Consultation Task Force on Reconciliation Mechanism (CTF, 2017) explains;

“Grave concerns were expressed in the submissions about ongoing human rights violations in the North and East, including allegations of abductions and incidents of intimidation of victims and human rights defenders. The continuation of these incidents is a matter of serious concern, having a detrimental impact on the credibility of the Transitional Justice process (2017:3)”.

Having stated that, the Report has examined the poor performance of the overall tasks related to justice i.e., disappearances, rights to the victims and survivors, firm and regular investigations (mechanism), resource sharing and awareness and many other institutional structuring for better implementation of the policy. In addition, criticism show the use of the process of healing and enhancing inter-ethnic harmony and co-existence has to come from within Sri Lanka, its people and its government. Also how the least understanding about the meaning and use of reconciliation far severely impact the poor performance of justice accomplishments. The United Nations in their Report to the Government explains “fostering a process of closure and accountability and listening to the views and opinions of the victims and survivors who will prioritize different aspects of transitional justice” (2016:9-10). It is a question how much deliberately the victims and survivors can contribute with a proper feedback. When assessing these claims reported at a policy level, despite the number of reconciliation attempts that have been made in the country, Sri Lanka is yet to use a right tracked reconciliation process which is crucial. In addition to this, within the role justice a space for promoting state legitimization, progressive politics and economic justice become questionable to any grassroots person.

Conclusion

The revoked idea of a successful reconciliation in multiple means specially attending to transitional justice concerns, reparations, concerns over human rights and institutional and policy level reformations making a significant improvement in the country. The findings highlight the prolonged nature of the issue(s) pertaining not only to the mere scope of reconciliation but also to the number of questions around justice, continuously challenging any successful outcome. The paper shows how Sri Lanka has

been less contributory in any successful continuation and with the regime change in 2015 there has been a change in the reconciliation direction from economic to a more social and political context by addressing some of the vital concerns raised by the Human Rights Commission on justice and human rights aspects. The findings also show some of the worst affected ideological and physical damages being highly influential over successful reconciliation at an individual level. Hence, it would appear that Sri Lanka is at stake when considering progressive reconciliation, the present and future. Also, meeting with human rights concerns, truth-telling and transitional justice have become major tasks that require firm planning and collective institutional and policy level developments. Despite heavy concentration over economic recoveries until 2015, the country continues with economic attainment a valid proposition as the paper examined. As mentioned in the main discussion the CTF 2017 Report highlights some of the major drawbacks that Sri Lanka immediately should attend to and correct. These well examined policy directions and reporting are on the one hand a guide for future actions. Also the Report convinces the foreign audience - who are very keen about domestic reconciliation and peacebuilding endeavors for being supportive. Sri Lanka as is a small nation, it is essentially important to tie-up with the international system for better performance of reconciliation, so that the 'trap' could be removed. In addition, as discussed under several vital themes the people-to-people support and the national-to-people and people-to-national support as per authors preference to be called as national and grassroots reconciliation become inevitably important for diminishing of unknown statuses of what reconciliation is meant by Sri Lanka. The authors define these situations as virtual and physical trap conditions. Given the enormous amount of literature and timely up-dated information, the paper presents the nature of the reconciliation process in Sri Lanka, and how if we are to attain fruitful results the gradual and holistic consideration over justice is to be thoroughly maintained so that positive and sustainable peace become realistic in the country.

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End-Notes

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- ⁱ Galtung`s study on “positive peace” elaborating how violent in the formation of two aspects a) direct violence and b) structural violence forms cause harm to social justice of a society. The situation become more critical in a war affected society by making more structural damages. Therefore according to Galtung, “peace” achievements become challenging yet become important to be focused on elimination of structural violence.
- ⁱⁱ See J. Uyangoda, (2010), explaining how the state reformation after the war in 2009 has focused on less dynamic national reconciliation for greater peace achievements itself has become a challenge for ongoing political stability and sustainable solution to the ethnic question in Sri Lanka.
- ⁱⁱⁱ The work of Robert Schreiter, (2004). Punitive justice in more religious terms explained with reference to Christianity, Judaism and Islamism. In his explanation *punitive/ retributive* justice holds a similar meaning: punishment to “wrong-doing” and *distributive justice* as to achieve universal dignified life, *restorative/ commutative justice* as to give back as much as possible what has taken from them and finally *structural justice* in the establishment of correct social structural order.
- ^{iv} The social integration policy of Sri Lanka (2012) after the end of war (1983-2009) declares social-coexistence through various policy implementations. Among them the language policy of Sri Lanka and religious harmony between three main ethnic groups i.e., Sinhala, Tamil and Muslims has become a vital objective. (See Annual Report, Ministry of National Languages and Social Integration, 2012).
- ^v See the Final Report, Paranagama Commission (2017), “ *Presidential Commission of Inquiry into Complaints of Abduction and Disappearances*” referring the First Mandate, (2013), and the Second Mandate, (2014) detailed about the missing persons issues and including of violations to International Human Rights Law and International Humanitarian Law.
- ^{vi} See for more details: Marcellin, S., & Uyangoda, J. (2013). The book explains how political will of the country become a central element to decide on the peacebuilding in Sri Lanka.
- ^{vii} Jonathan Goodhand, (2010) explains how Sri Lanka as a “fragile state” become interesting in demilitarization and disengagement activities. The proposed “Sri Lankan- model” reflects its own direction for peace yet with heavy involvement through political influences.